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1 TESTIMONY OF HOWARD J. OSBORN, ACCOMPANIED  
2 BY JOHN W. DEBELIUS, COUNSEL

3 Mr. Osborn. My name is Howard J. Osborn, [redacted] 1224 Mottown  
4 Drive, McLean, Virginia.

5 Mr. Wallach. And Counsel, would you just state your name.

6 Mr. Debelius. The name is John W. Debelius, 570 North  
7 Frederick Avenue, Gaithersburg, Maryland.

8 Mr. Wallach. Once again, Mr. Osborn, as the Senator told  
9 you, and as you have been told before, you do have the full  
10 spectrum of rights available to you here that you have under  
11 the Constitution, and in particular you do have the right to  
12 remain silent if you choose to as to any particular question.  
13 And in addition, you have the right to request that a Senator  
14 be present if you desire that one be here.

15 Mr. Osborn. Yes.

16 Mr. Wallach. Very briefly, before Mr. Rhea begins his  
17 questions, I would like to ask if Mr. Debelius is here as your  
18 personal counsel today?

19 Mr. Osborn. That is right.

20 Mr. Osborn. I take it, then that the CIA in no way secured  
21 Mr. Debelius' representation for you?

22 Mr. Osborn. I wish they were paying him, but they are not.  
23 I am.

24 Mr. Wallach. I will ask Mr. Rhea to begin his segment of  
25 the examination.

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1 Mr. Osborn. Not to the best of my recollection.

2 Mr. Rhea. That is all I have. Thank you very much.

3 (Off the record discussion.)

4 Mr. Wallach. Mr. Osborn, if you would, just very briefly,  
5 on the subject matter that I am going to be directing your  
6 attention to, the mail programs, the various mail programs that  
7 you may have had knowledge of while you were with the CIA, I  
8 would like to have you very briefly trace your career for us  
9 in briefest terms with the Agency.

10 Mr. Osborn. All right.

11 I jointed the Agency on 10 October 1974.

12 I worked in what was then known as the Office of Collection  
13 and Dissemination, which concerned itself largely with the  
14 collection of any information that had any foreign intelligence  
15 import from other Government departments and agencies such as  
16 the Department of Commerce, the Department of Interior, the  
17 Department of the Treasury, and so forth. It was essentially  
18 a liaison job.

19 I served there about a year and a half, and I then jointed  
20 the Contact Division of the Office of Operations, which was  
21 concerned with the selection of foreign intelligence information  
22 from American businessmen and private organizations who had  
23 business abroad.

24 I served there until roughly 1950, when I jointed the  
25 Office of Special Operations, ~~and was assigned to execute a non-~~

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1 official cover division. Essentially the job of this  
2 division was to solicit the cooperation of private industry,  
3 private organizations in providing non-official cover for CIA  
4 agents abroad.

5 This division, as I recall, was the Plans Staff of the  
6 Foreign Intelligence Division of the Clandestine Services which  
7 is known as the Deputy Director of Plans, DDP.

8 I was promoted from that position to be Chief of the Plans  
9 Staff. I served there until 1955, roughly 1955, when I became  
10 Assistant to the Inspector General of the Agency.

11 I served there until 19 -- correction. I think I joined  
12 the Inspector General's staff in 1954, and I left there in late  
13 1955 to go abroad in the position of **Deputy Chief of Station**  
14 **for combined Services in a German station in Frankfurt**,  
15 **Germany.**

16 After three years in that position I served briefly for  
17 six months as **Deputy Chief of Base in Berlin.**

18 And then 11 months as **Chief of Base in Munich, Germany.**

19 I left there in September 1960 to take the position of  
20 Deputy Chief of the Soviet Russian Division in the Clandestine  
21 Services of the Agency in Washington. I served in that  
22 position for about a year and a half, and then became Chief of  
23 the Soviet Russian Division. And I held that position until  
24 September of 1963, when I accepted the position of Deputy  
25 Director of the Office of Security of the Agency.

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1 Mr. Osborn. To the best of my recollection, I believe they  
2 were.

3 Mr. Wallach. Going back just a step, I take it that you  
4 had no knowledge of any mail opening projects while you were  
5 with the Inspector General's Office in 1954?

6 Mr. Osborn. To the best of my recollection, I don't  
7 believe I was briefed on what was then HT LINGUAL [redacted] and which  
8 subsequently became SR PIONEER.

9 Mr. Wallach. I think those just may have been different  
10 names for the same operation, different divisions.

11 Mr. Osborn. I think they were, yes, different code names.  
12 They changed them frequently.

13 Mr. Wallach. While you were in Berlin [redacted] you said you  
14 were Station Chief [redacted]

15 Mr. Osborn. Deputy Chief of Base.

16 Mr. Wallach. Did you have knowledge of the military's  
17 mail operation over there, mail intercept operation?

18 Mr. Osborn. I may have had, but I can't recall it spe-  
19 cifically.

20 Mr. Wallach. Did you subsequently gain knowledge of that  
21 mail intercept operation?

22 Mr. Osborn. I have heard of it somewhere.

23 Mr. Wallach. What is the nature of the operation that you  
24 have heard of?

25 Mr. Osborn. That the military was intercepting mail. I

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don't know the details.

1           Mr. Wallach. Have you heard of any arrangements whereby  
2           the German authorities actually provide the mail?

3           Mr. Osborn. I can't recall that, honestly. I may have,  
4           but I can't recall it specifically.

5           Mr. Wallach. In other words, would it be fair to say that  
6           you are not familiar with that operation?

7           Mr. Osborn. I am not familiar at all with it.

8           Mr. Wallach. As I stated before, we have some documents  
9           here, and there are a couple that I think are relevant. And I  
10          would like you to review them later, but I want to get your  
11          state of recollection now. I realize that it is based on  
12          memory of events years ago, and things you read in the paper.  
13          And in no way am I questioning the truth of your memory.

14          Mr. Osborn. I understand.

15          Mr. Wallach. Could you just give us an overview  
16          of your understanding as to how the -- we will call it the  
17          New York intercept, [REDACTED] or HT LINGUAL, whichever name  
18          you want to use, developed in the fifties?  
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19          Mr. Osborn. I have no specific knowledge of this. It is  
20          a little unusual, but even considering that this is one of the  
21          things, of course, that we reported to Director Schlesinger,  
22          I don't believe we reported this in any detail as to how it  
23          started, because I am not really sure that any of us knew.  
24          I don't recall exactly how it did start. But it was always

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which time I was briefed on this particular operation.

Mr. Wallach. Did you know whether or not the Postmaster General, the then Postmaster General, I am not sure who it was in 1964, July, whoever it was in that position, had knowledge of the fact that mail was opened in New York City?

Mr. Osborn. To the best of my recollection, I never heard that he was.

Mr. Wallach. Had you ever heard either way about the Attorney General, be it Robert Kennedy or any of his predecessors?

Mr. Osborn. Not to the best of my recollection.

Mr. Wallach. When you visited New York on this inspection trip that you described being possibly with Mr. White, do you recall whether or not Mr. <sup>Favouri</sup> Fabrini accompanied you out to the facility?

Mr. Osborn. I can't recall specifically, but I am sure that he did.

Mr. Wallach. Did you actually go out to [redacted] or to Kennedy if it was changed?

Mr. Osborn. They had changed it. It was then [redacted] of the physical installation of the New York Field Office of the Office of Security, it was only changed to Idlewild or [redacted] Kennedy during the last three or four years of my tenure as Director of Security. Prior to that it was right in the office.

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1 Mr. Dick. Were you told that it was illegal?

2 Mr. Osborn. No. I assumed it was. You don't open mail  
3 in peacetime.

4 Mr. Wallach. Did the Office of Security also run the  
5 project in Washington ~~whereby diplomatic pouches were opened?~~

6 Mr. Osborn. Not to my knowledge.

7 Mr. Wallach. Do you have any knowledge of the project?

8 Mr. Osborn. We had some arrangement ~~with the Department~~  
9 ~~of Customs at Dulles Airport~~ And it may have been ~~diplomatic~~  
10 ~~pouches~~. I am not sure that it was, but we did have some  
11 arrangements ~~with Customs~~. But I can't recall the details  
12 of it. But I feel sure that we did.

13 Mr. Wallach. ~~At Dulles?~~

14 Mr. Osborn. The one I specifically remember was ~~at Dulles~~.  
15 And I am pretty sure it was ~~diplomatic pouches~~. But I can't  
16 recall the details, I really can't. But I have a recollection  
17 of this. And again, we were doing it just as a mechanism  
18 again. It was the Clandestine Services that had to be calling  
19 the shot of that.

20 Mr. Wallach. I am just asking for the extent of your  
21 knowledge.

22 Mr. Osborn. And if we did it ~~at Dulles~~ we must have done  
23 it some other places.

24 Mr. Wallach. What cooperative arrangement ~~with Customs~~  
25 are you aware of?

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Mr. Osborn. We had totally cooperative arrangement with

the Bureau of Customs.

Mr. Wallach. With respect to mail?

Mr. Osborn. Anything.

Mr. Wallach. Could you go into that?

Mr. Osborn. I can't recall the details, but I can recall  
that we used to bring in highly sensitive people through  
Customs without Customs Services.

Mr. Wallach. I am really just asking, not for techniques  
or narcotics or training or things like that we are aware of,  
but really with respect to Customs providing certain mail --  
Customs providing mail that the Postal Service could not  
provide in certain situations.

Mr. Osborn. I have a recollection that they did cooperate  
with us in this respect. And I am sorry that I can't be more  
clear on the details.

Mr. Wallach. Was there a particular point of contact [REDACTED]

Customs?

Mr. Osborn. Yes.

Mr. Wallach. Who was that?

Mr. Osborn. The point of contact that we remember the  
best was a fellow named Dave Ellis, that I remember.

Mr. Wallach. And how late was Mr. Ellis there at Customs?

Mr. Osborn. He retired about two and a half years ago.

Mr. Dick. What was his position at Customs?

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1 Mr. Osborn. He was a Deputy [redacted] Commissioner of Customs  
 2 He had a very high position [redacted] Customs. David C. Ellis was  
 3 his name.

4 Mr. Wallach. I note your attorney is taking notes. May  
 5 I ask if those will be provided to the CIA?

6 Mr. Debelius. If they will be provided to the CIA it  
 7 wouldn't be by me, Mr. Wallach. Really, I am doing it here  
 8 to organize my own thoughts. And I would be happy to destroy  
 9 them in your presence.

10 Mr. Wallach. I have absolutely no problem. I was just  
 11 wondering if you were going under instructions.

12 Mr. Debelius. Could we go off the record just a moment?

13 Mr. Wallach. Surely.

14 (Off the record discussion.)

15 Mr. Wallach. Do you recall anybody else [redacted] Customs that  
 16 the Agency had contact with on a regular basis?  
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17 Mr. Osborn. I can't recall any other, but I am sure there  
 18 were others.

19 Mr. Wallach. Do you recall any generic types of operations  
 20 that [redacted] Customs cooperated with?

21 Mr. Osborn. No. But to the best of my recollection, there  
 22 was very little that we would ask [redacted] Customs to do that they  
 23 wouldn't do for us. The same is true of [redacted] Immigration and  
 24 [redacted] Naturalization and many other departments.

25 Mr. Dick. Are you familiar with a series of [redacted] Customs

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operations that terminated in the mid-sixties that involved  
interceptions [REDACTED] propaganda from other countries to the US?

Mr. Osborn. I seem to have heard of this, but I can't  
recall it specifically. It sounds familiar to me.

Mr. Dick. Do you recall whether in any of those **Customs**  
programs the CIA might have received **mail from Customs**, access  
**to the mail?**

Mr. Osborn. Not specifically. And I can clarify one  
8 thing for you now. On this Dulles thing, I am sorry. It was  
9 not [diplomatic pouches]. It was [filled to and] from the Soviet  
10 Union [that we used to take and bring back and reproduce and]  
11 [put back, and specifically Dulles.] And I seem to recall also  
12 in the same context of my discussion with you -- if you ask  
13 me specifically if I knew, I would say no, but I seem to  
14 recall that they did cooperate with us in the matter of  
15 [diplomatic pouches]. I can't remember a specific instance,  
16 but I recall this.

Mr. Dick. Is that the extent of your recollection?

18           Mr. Osborn. Yes, really. But this propaganda thing  
19           rings a loud bell in my mind.

Mr. Wallach. Aside from the mail opening projects which have publically come to light in recent months -- and I will go through them very briefly now -- there were the San Francisco project, which was repeated two or three times, the project in New Orleans which you have mentioned before in the

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1 Communist China from San Francisco.

2 I said, does Mr. Karamessines approve this?

3 They said, yes.

4 I said, does Mr. Helms approve it -- and they  
5 said, we can assume that Mr. Karamessines has got Mr. Helms'  
6 approval.

7 And I said, I can't assume it. I will have to get it  
8 from him directly.

9 And I did. I sent one of my fellows, a senior fellow  
10 named Jack Turton. I made arrangements through Mr. Cotter,  
11 I believe, to send him out to San Francisco to talk to  
12 the Chief Postal Inspector in San Francisco, and I believe  
13 they set it up so that representatives of the Far East  
14 Division and the Technical Services Division, not the security  
15 people -- I can't recall, but I believe that they were to pose  
16 as Postal Inspectors, with access of certain categories of  
17 mail from Communist China to this country, for the purpose of  
18 photographing exteriors, examining it for possible evidence  
19 of censorship, but I did not know that they were going to open  
20 it, I had no idea they opened the mail. And I found out  
21 socially and personally from one of the people involved about  
22 a year ago that they opened the mail.

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23 Mr. Wallach. Who was that from?

24 Mr. Osborn. A friend of mine who was involved,  
25 who is retired from the Agency, a fellow by the name of [redacted]

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Mr. Wallach. Was Mr. [REDACTED] actually involved in the operation?

Mr. Osborn. Yes, he was a part of it.

Mr. Wallach. Do you know Mr. NILKESHAM?

Mr. Osborn. I am sure there was one, but I never met anybody named Nikashawa.

Mr. Wallach. Are you saying, Mr. Osborn, that the operation you received approval from Mr. Helms for was not a mail opening operation?

Mr. Osborn. That is right. It was a mail cover operation.

Mr. Wallach. Would it be fair to say, then, that in  
gaining that approval from you you were actually misled?

Mr. Osborn. Yes, indeed -- I wasn't misled, but perhaps it seemed when I got out there and found out how easy it was to get it -- but I don't know, I wasn't told that they were to open mail. That isn't the circumstances under which I briefed Mr. Helms.

Mr. Wallach. Did you discuss this project with Mr. Cotter?

Mr. Osborn. Yes, I discussed it with him, I think, in arranging the original meeting with Mr. Turton. I don't know whether Mr. Turton went over and talked to Mr. Cotter directly, or whether Mr. Cotter just made the entre with the San Francisco

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1           In other words, I am sure they didn't go to Mr. Cotter  
2           every time they wanted something on a day-to-day relationship.

3           Mr. Wallach. I have just given Mr. Osborn a copy of  
4           a memorandum dated December 24, 1974, which is in fact after  
5           the time he left on sick leave, and there is no reason to  
6           believe that he was seen it. I would just like him to re-  
7           view it and possibly refresh his recollection.

8           Off the record.

9           (Discussion off the record.)

10          Mr. Wallach. Back on the record.

11          I think I misspoke when I gave Mr. Osborn a memo. It  
12          is a three-page undated memo captioned "Project West Pointer."  
13          I believe it was recently prepared.

14          But in any event I would like to call your attention  
15          to the last paragraph on the third page which states:

16          "The main difference between ~~SRPINTER~~ and West Pointer  
17          is that the file shows specific reference to a statement by  
18          the Postal authorities that mail not to go out of Post Office  
19          control. While mail was opened and photographed by Agency  
20          personnel in New York City under ~~SRPINTER~~, and not specific  
21          post office approval was given, neither is there written order  
22          not to do so. In West Pointer the opening of mail was  
23          contrary to specific orders that mail was not to out of post  
24          office control."

25          Mr. Osborn. There you are.

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1 Mr. Wallach. Is that also your understanding, really?

2 Mr. Osborn. Yes, very definitely.. This fellow who is  
3 a close friend of mine -- and I don't want to necessarily put  
4 him on the spot, but he is retired and is in Florida --  
5 came back and spent time with me at my home. And at one  
6 juncture, discussing such things as now, the Senate and the  
7 House, and what is going to happen, he said, well, you know,  
8 you remember that West Coast operation.

9 And I said, yes.

10 And he said, you didn't know we opened the mail,  
11 did you?

12 And I said, no, I didn't know you opened the mail.

13 That was the first time I ever heard they opened it.

14 Mr. Dick. Are you referring to Mr. [REDACTED]?

15 Mr. Osborn. Yes.

16 Mr. Dick. What division was Mr. [REDACTED] in?

17 Mr. Osborn. He was with [REDACTED] at that time.

18 Mr. Wallach. I take it by your actions -- this might  
19 be speculation, and if you don't want to answer, feel free  
20 not to.

21 Mr. Osborn. If I do, I will establish that it is  
22 speculation.

23 Mr. Wallach. You would not have approved the West  
24 Coast operation if you knew it involved mail opening?

25 Mr. Osborn. I would not have approved it -- the

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1 Director might have approved it, but it wasn't the way  
2 I briefed it, and it wasn't my understanding with Mr. Cotter.

3 Mr. Wallach. In other words, you did give Mr. Cotter  
4 assurance that this was only a mail cover type of operation?

5 Mr. Osborn. That was the understanding I had with Mr.  
6 Cotter, to the best of my recollection.

7 Mr. Wallach. Have you subsequently discussed the  
8 West Coast operation with Mr. Cotter?

9 Mr. Osborn. Yes, I have. Since I am under oath,  
10 I had lunch with Bill Cotter and Marv Gentile on Tuesday of  
11 this week, and we naturally discussed this stuff. We went  
12 over the fact that he recalled me, and that both of us were  
13 instrumental in terminating the New York project. And I have  
14 forgotten the exact context, but the San Francisco thing  
15 came up. And I told him, I didn't even know the mail was  
16 being opened until I talked to **Red Kerner**.  
*(1)(A)  
15 Nov 93*

17 He said, you didn't?

18 And I said, no.

19 He said, well, it was. He said, I just found out about  
20 it. I presume through testimony or something.

21 But that was the essence of my discussion.

22 Mr. Wallach. Did Mr. Cotter talk to you about any  
23 FBI mail opening projects?

24 Mr. Osborn. No, he did not. We were in a public res-  
25 taurant. We doubletalked.

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1 you have any knowledge of it?

2 Mr. Osborn. The first time I ever saw the Huston Plan  
3 was in the newspapers.

4 Mr. Wallach. Didn't Mr. Helms know that mail was being  
5 opened in New York in 1971?

6 Mr. Osborn. Of course he did.

7 Mr. Wallach. Did you know why Mr. Helms would have asked  
8 the President for authority to open mail in 1971, then?

9 Mr. Osborn. I have no idea.

10 Mr. Wallach. Calling your attention to a memorandum dated  
11 February 16, 1973, captioned "Visit to Headquarters re ~~SP~~  
12 ~~POINTER~~," I will ask you to quickly read that over.

13 Mr. Osborn. I must have been Iden 18.

14 Mr. Wallach. The first question would be, do you recall  
15 a meeting in your office at which you notified Mr. Issaeff  
16 that the project would be terminated?

17 Mr. Osborn. I don't think I dealt with Issaeff. I think  
18 I would have dealt with one of my people. But it could have  
19 been Issaeff. I don't know. I remember suspending it.

20 Mr. Wallach. And do you remember telling Mr. Issaeff in  
21 words or substance that he should not tell anyone on the CI  
22 Staff that you wanted to tell the Director of the CIA Staff  
23 yourself?

24 Mr. Osborn. I very probably would have. I had very close  
25 relationships with Jim Angleton professionally.

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1 memorandum from Chief, CI."

2 Mr. Wallach. Calling your attention to the first page,  
3 you stated this is Mr. Angleton's handwriting?

4 Mr. Osborn. Yes.

5 Mr. Wallach. I realize that most of it is illegible but  
6 I ask if you can read the line that begins with Osborn.

7 Mr. Osborn. "Osborn said he was under instructions from  
8 Colby to the effect that no pressure should be put on Cotter."

9 Mr. Wallach. Do you recall discussing that with Mr.  
10 Colby or Mr. Angleton?

11 Mr. Osborn. No. But I do remember talking to Bill Colby  
12 about the position that Cotter was in, and he was always  
13 extremely sympathetic. And I don't know what pressure anybody  
14 could put on Cotter.

15 Mr. Wallach. I believe you briefly touched on this before.  
16 How was the operation actually terminated?

17 Mr. Osborn. I called in Stan Ense, I believe, who was  
18 then Deputy Director of Security for Investigations and  
19 Operational Support, and I said [REDACTED] is terminated as  
20 of now. I think it was in the early afternoon. And that was  
21 the end of it.

22 Mr. Wallach. In other words, it was then Mr. Colby under  
23 Schlesinger who terminated it?

24 Mr. Osborn. Yes.

25 Mr. Wallach. And I take it --

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